### Public Document Pack



# Advisory Panel - Performance and Capacity Agenda

Date: Thursday, 5th March, 2009

Time: 10.00 am

Venue: Committee Suite 1,2 & 3, Westfields, Middlewich Road, Sandbach CW11

1HZ

The agenda is divided into 2 parts. Part 1 is taken in the presence of the public and press. Part 2 items will be considered in the absence of the public and press for the reasons indicated on the agenda and at the foot of each report.

### PART 1 – MATTERS TO BE CONSIDERED WITH THE PUBLIC AND PRESS PRESENT

Apologies for Absence

### 2. Declarations of Interest

To provide an opportunity for Members and Officers to declare any personal and/or prejudicial interests in any item on the agenda

### 3. Public Speaking Time/Open Session

In accordance with Procedure Rules Nos.11 and 35 a total period of 10 minutes is allocated for members of the public to address the Committee on any matter relevant to the work of the Committee.

Individual members of the public may speak for up to 5 minutes but the Chairman will decide how the period of time allocated for public speaking will be apportioned where there are a number of speakers.

Note: In order for officers to undertake any background research it would be helpful if questions were submitted at least one working day before the meeting.

### 4. Minutes of Previous meeting (Pages 1 - 6)

To approve the minutes as a correct record.

Please contact	Sarah Baxter on 01625 504224 or 01625 504221
E-Mail:	sarah.baxter@macclesfield.gov.uk with any apologies or requests for further
	information or to give notice of a question to be asked by a member of the public

### 5. Office Accommodation Strategy Update (Pages 7 - 8)

To consider a report updating the Panel on the Office Accommodation Strategy.

### 6. <u>Shared Services Update</u> (Pages 9 - 18)

To consider a report updating the Panel on the services to be shared with Cheshire West and Chester (CWACC) from 1 April 2009.

### 7. <u>ICT Strategy Briefing Note</u> (Pages 19 - 50)

To consider a report on the ICT Strategy.

# Public Dbayment Pack Agenda Item 4

### CHESHIRE EAST COUNCIL

Minutes of a meeting of the **Advisory Panel - Performance and Capacity** held on Wednesday, 21st January, 2009 at Council Chamber, Municipal Buildings, Earle Street, Crewe CW1 2BJ

### **PRESENT**

Councillor J Hammond (Chairman)
Councillor Mrs D Thompson (Vice-Chairman)

Councillors Mrs E Alcock, T Beard, D Brown, P Mason, H Murray, J Narraway and D Stockton

### 12 APOLOGIES FOR ABSENCE

Councillors P Edwards, Miss S Furlong, M Hardy and F Keegan.

### 13 DECLARATIONS OF INTEREST

A number of Councillors who were existing County Councillors, Borough Councillors and Town and Parish Councillors declared a personal interest in the business of the meeting en bloc.

### 14 PUBLIC SPEAKING TIME/OPEN SESSION

There were no members of the public, present wishing to address the Panel.

### 15 MINUTES OF THE PREVIOUS MEETING

### **RESOLVED**

That the minutes be approved as a correct record subject to the last paragraph under the heading Minute No.8 'Task Groups'-'Branding' being amended to state that it was a number of new bus stops which had been erected and not bus shelters.

In addition under Minute No.6 'Shared Back Office-Update Report' an additional paragraph was included as follows:-

(vi) That ICT Shared Services be a small part of ICT provisions that data centre(s) would continue in the East with a view to establishing a single Cheshire East Centre hosting all Cheshire East systems.

### 16 **2009/2010 BUDGET**

The Borough Treasurer provided the Panel with a financial overview of the budget as well as highlighting key budget assumptions and the impact that the economic downturn, which the Country was currently experiencing would have on Cheshire East Council.

In considering the report Members of the Panel raised the following issues:

- (i) It was queried why there was a difference between Cheshire East and Cheshire West and Chester of £30 million pounds in terms of the Formula Grant allocated to each of the Authorities. This is due to the fact that the East has a much higher Council Tax Base and therefore has a different funding package.
- (ii) It was queried what the time limit for paying back the transitional costs was. The Borough Treasurer confirmed that the aim is for transitional costs to be paid back within 3 years, although the maximum pay back is within 5 years.
- (iii) In relation to the figures on page 10 of the report it was queried whether the healthy nature of the figures was as a result of the sale of properties in the West. This was confirmed as correct.
- (iv) It was queried why the Capital Programme spend started at 94.7 million pounds in 2009-10 and then decreased dramatically to 48.0 million pounds for 2011-12. It was noted that the figures contained within the report reflected existing commitments to each of the Authorities. This could increase as new schemes were considered.
- (v) It was queried whether or not a number of policies in relation to waste collection service, economic development, land allocation, transport links and so forth were being addressed by the new Authority. There was concern that nothing of substance was being promised. In response to the above issues raised the Borough Treasurer confirmed that these issues would need to be considered and that a substantial amount of information would need to be brought together.
- (vi) It was queried if there would be greater Member involvement in the budget setting process in the future. It was noted that next year the budget setting process would commence earlier and it was the intention of the Authority to involve Members and other Stakeholders in the process.
- (vii) It was queried if there would be greater Member involvement in the setting of the Capital Programme. Again it was confirmed that this would be the case.
- (viii) In respect of page 12 of the report it was requested that under the bullet point relating to Stronger Communities the word 'assets' be inserted after the word 'decision-making'. This request was agreed.
- (ix) In respect of the first two paragraphs on page 20 of the report further explanation was sought on the differences between capital spend and revenue spend. The Borough Treasurer acknowledged that further details on the differences between capital and revenue spend could be incorporated into future reports.
- (x) In respect of page 23 of the report concern was expressed that no reference had been made to litter or graffiti in areas for investment.
- (xi) In respect of page 26 of the report clarification was sought as to who had authorised a review of CCTV for the three existing Authorities.

- (xii) In respect of the third bullet point down on page 37 of the report, further clarification was sought as to where finances would be spent on crime and reducing anti-social behaviour.
- (xiii) In respect of the fourth bullet point on page 28 it was requested that this be expanded to provide further detail. In response it was noted that each Authority had its own ICT support system. Eventually the proposal would be to establish would be to create one system by bringing together all of the current systems. It was hoped that people would be able to work collectively together under one location using ICT system in order to support the operation of the Council. Location would be an issue and as a result a review across the board was currently being undertaken.

#### **RESOLVED**

That the report be received and noted.

### 17 SHARED SERVICES UPDATE

Consideration was given to a report updating Members on Shared Services.

It was reported that following a meeting of the Leaders and Chief Executives of Cheshire East and Cheshire West and Chester it was agreed that a Joint Programme Development Team would be established, to be chaired jointly by the Section 151 Officers. The purpose of the Team was to ensure all the shared services were designed and developed to both Councils satisfaction during the run up to Vesting Day. It was anticipated that Officers would be working closely with colleagues in the West in order to govern all of the shared services.

Further discussions ensued in relation to the European Funding Budget which both Council's could use to extract additional finances from. Members raised concerns that the majority of funding would be transferred to the West and that if the East did not benefit from being involved in the Unit then it should pull out.

In response the Borough Treasurer stated that Cheshire East would examine closely the benefits of the service and what the Authority would be getting out of it. However she emphasised the importance of working on a pooled budget service with the West rather attempting to split budgets for the two Authorities.

### **RESOLVED**

That the report be noted.

### 18 MOBILE AND FLEXIBLE WORKING

Consideration was given to a report updating the Panel on flexible and mobile working arrangements.

It was reported to the Panel home working would be available but this would be limited and that the main focus would be on where people could work. The intention was to allow people to work at a variety of locations with the opportunity of 'hot desking' to be made available to a number of employees.

Human Resources policies were at consultation stage and if the Panel felt it appropriate then Members would also be given the opportunity to make comments on the prospective policies. It was agreed that the Panel would find it useful to comment on any Human Resources Polices. In addition the Panel welcomed the proposals being suggested however some concerns were raised that control over any new arrangements of working would need to be carefully exercised.

Clarification was sought as to whether or not the flexible and working arrangements put forward was a Cheshire East initiative. In response to this question it was confirmed that this was the case. In addition it was queried to what extent the Council would support and control the Policy. In response it was confirmed that it was for the Members of Cheshire East Council to decide the policy's specifications.

The Panel emphasised the importance of ensuring that robust arrangements were in place in order to ensure that abuse of the system did not take place. Members wished to highlight the importance of ensuring that services provided continued to benefit members of the public and that any new arrangements in place would not impact on the service that the public received.

Officers agreed that proposals established would need to contain the correct balance that was right for the new Authority, its employees and the services provided.

### **RESOLVED**

- (1) That the report be noted.
- (2) That the Human Resources policies currently undergoing consultation be brought back to a future meeting of the Panel for the Members consideration.

### 19 TASK GROUP UPDATES

Consideration was given to a report, updating the Panel on the progress made in respect of the Partnerships Workstream Task Group and the Customer Access Task Group.

### **Partnerships Workstream**

With regard to the Task Group relating to Partnerships Workstream, it was noted that a number of meetings had taken place between strategic partners in relation to how the different partners would engage with the Community and Cheshire East Council.

The Panel were informed that an engagement/development workshop with partners was to be held on 26 January 2009 at Tatton Park, Knutsford with over 25 people were attending the event.

The Panel sought clarification if the event was open to all Cheshire East Councillors. It was suggested that the Senior Member Services Officer confirm if the event was open to all Councillors with the Officer responsible for organising the event. If it was then an email would be circulated to all Members.

### Page 5

In respect of work that was commencing in the agreed neighbourhood pilot areas, clarification was sought from the Portfolio Holder for Capacity and Performance as to the scope of the pilot schemes and if Disley and Adlington as well as Poynton were also included in the pilot scheme.

In response to this the Portfolio Holder confirmed that a pilot scheme for each of the areas highlighted in the report would commence prior to 1 April 2009.

Clarification was also sought as to what the pilot scheme would involve. The Portfolio Holder agreed to obtain further information and report back to the next meeting.

#### **Customer Access**

With regard to the Task Group relating to Customer Access it was noted that the shared services issues with Dalton House was being addressed.

Feedback from the Telephone Self-Delivery pilot was due in the next three to four weeks. It was hoped that feedback from this pilot would be positive.

The Group was also considering face-to-face opportunities in rural areas and work respect of this was scheduled to be undertaken shortly in conjunction with the Cheshire Rural Retail Partnership. Furthermore Officers had liaised with some Members of Cheshire East Council as to the services that could be delivered in remote areas including the possibility of using the Post Office to deliver some local services.

Consideration was given to the possibility of using facilities such as video conferencing and teleconferencing to provide remote access to some services.

The next meeting of the Group was scheduled for 4 February, however a number of Members were unable to make this date and it was requested that the possibility of changing the meeting to another date be investigated.

### **RESOLVED**

That the updates be noted.

It was noted that the next meeting of the Panel would take place on Thursday 5 March 2009 at 2.00pm at Westfields, Sandbach.

The meeting commenced at 2.00 pm and concluded at 4.00 pm

Councillor J Hammond (Chairman)

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# **Performance & Capacity Advisory Panel**

# Thursday 5<sup>th</sup> March 2009

### CHESHIRE EAST OFFICE ACCOMMODATION STRATEGY UPDATE

<u>Overall Objective</u>: to create sufficient, good quality office space in Cheshire East to accommodate all the Council's office-based staff as quickly as possible after Vesting Day and with no long term requirement for new office buildings.

<u>Phase 1</u>: aims to enable the relocation of the majority of staff from West Cheshire during 2009 and to create some decanting space for future phases. It comprises:

- Refurbishment of vacant space in Delamere House, Crewe. Creates c.150 new workstations with space for c.200 staff by deploying limited flexible and mobile working. Start April 2009; complete July 2009.
- Acquisition of short term lease of Emperor Court, Crewe Business Park. Fit out to accommodate c.240 workstations with space for c.300 staff. Complete lease April 2009; start fit out May 2009; complete August 2009.
- Convert space in Municipal Buildings, Crewe for Register Office. Start May 2009; complete July 2009. Relocate Registrars August 2009.
- Create "One Stop Shop" in ex-Register Office space in Delamere House. Start September 2009; complete October 2009.
- Create additional office space at Pyms Lane Depot, Crewe. Start planning and procurement April 2009; accommodation available September 2009.

Conclusion of Phase 1 should provide space for c.450 workstations by end September 2009, allowing c.500 staff to relocate from West by end of 2009 and creating sufficient decanting space in Crewe to facilitate immediate start on Phase 2. To put this in perspective the total combined Cheshire East occupancy of existing County Council buildings in Chester is 536.

<u>Phase 2</u>: aims to create additional space in the principal, freehold office buildings in Cheshire East in order to accommodate all staff who are initially relocated to temporary leased accommodation. The proposed timetable is:



- Refurbish remaining floors in Delamere House, Crewe; 1<sup>st</sup> quarter 2010.
- Refurbish/remodel Macclesfield Town Hall; 2<sup>nd</sup> and 3<sup>rd</sup> quarters 2010.
- Review remaining needs against other accommodation (including Westfields and Remenham); 3<sup>rd</sup> quarter 2010.

<u>Phase 3</u>: aims to place all staff in most appropriate locations for service delivery and business efficiency. To be carried out on a phased basis during 2011/12.



# **Performance & Capacity Advisory Panel**

# Thursday 5<sup>th</sup> March 2009

### SHARED SERVICES UPDATE

### **Introduction & Purpose of Document**

This document provides an update to the position reached on services to be shared with Cheshire West and Chester Council (CWACC) from 1<sup>st</sup> April 2009, the remaining areas of work to be completed and the decision/sign-off process.

### **Current Position**

Members will recall the in principle decision of 7<sup>th</sup> October 2008 by Cabinet:

- 1. That the recommendations of the Joint Liaison Committee held on 19 September 2008 regarding further areas of pan-Cheshire service delivery be endorsed.
- 2. That approval in principle be given to the recommendation of the Deloitte report on Shared Back Office Services specifically to:
  - (a) establish a Shared Back Office primarily located in West Cheshire, subject to confirmation of the governance arrangements, the detailed scope of the service, an outline Service Level Agreement, clarification of the cost-sharing arrangements, the scope for flexible and mobile working and locality-based staff.
  - (b) review the arrangements within two years and to consider further development of the service including market-testing as appropriate
  - (c) engage in the necessary consultation on the details of the agreed approach.

Subsequently an officer team led by the Borough Treasurer and Head of Assets has been working with counterparts from CWACC in order to progress this decision. The key tasks completed to date include:

 Development of CEC requirements for the key transactional/ICT services to be shared;



- Finalisation of a schedule of other services to be shared on either a transitional or continuing basis with CWACC, and identify the preferred 'host' authority (see Appendix 1).
- Readiness assessment of services to be shared;
- Agreement on a governance structure to support the proposed constitutional arrangement to be set up with CWACC to oversee service delivery (see Appendix 2);
- Definition of 'host authority' role based on the fundamental principles agreed by the Joint Liaison Committee and an explicit joint approach to the development and delivery of these services;

Work is ongoing on the formal arrangement for staffing the shared services. Both authorities are keen to ensure that staff moving into the shared services are treated equally irrespective of any designation of 'East 'or 'West' that may have been made as part of the general disaggregation. The team is also working to ensure future career opportunities are preserved (for example through relaxing recruitment policies to allow shared services staff to apply for 'internal only' appointment processes in either authority)

### The joint team has also:

- Prepared a communications plan (the first update bulletin has already been issued to relevant staff, and future communication activity will include wider stakeholders such as service users, third party clients etc.);
- Started work on a branding strategy to define the shared services as a distinct entity;
- Nominated/appointed service area leads to progress service designs;

### Workplan to 31<sup>st</sup> March 2009

The priority is to get services running effectively through the immediate transition period. For services currently provided on a pan-Cheshire basis this requires less of a transition. The bulk of the service design effort will lie within the transactional and ICT support functions, for which CWACC is the host. CEC will ensure that services are suitably aligned to support our in-house services through liaison and guidance from our service heads in ICT, Finance, HR and Legal.

In addition we will work to enshrine the agreed principles of governance in an interauthority agreement. Eversheds has recently been appointed jointly by the two Councils in order to prepare the agreement documentation which will consist of:



- An overall administration agreement (covering general principles of joint working, performance management, change control mechanisms, dispute resolution and exit terms);
- A staffing agreement (detailing the mechanism through which the non-host will supply staff to the host);
- Individual agreements covering the specific issues pertaining to each service (e.g. cost share mechanisms, service level agreements, service plans and improvement activity etc.)

### **Decisions required from Cabinet**

In March Cabinet will be asked to endorse the broad approach and specific financial, commercial and operational proposals in respect of the services to be shared in advance of Vesting Day, including:

- the broad principles of joint working with CWACC as enshrined within the administration and staffing agreements;
- the final list of proposed shared services (and their designated hosts) and a
  paper setting out the rationale for any proposed additions, or amendments, to the
  list previously discussed within the Joint Liaison Committee, will be presented in
  advance of this decision;
- proposed membership for the joint committee which will oversee all of the shared services;
- specific elements of the individual service agreements covering cost share and overall performance objectives

Thus Cabinet will have clarity on the overall relationship to be entered into with CWACC, the services to be shared, governance structures and key financial and legal implications of this proposed collaboration before it confirms the in principle decision taken in October 2008.

Given the necessary focus on Day One continuity and the ongoing service design work at the individual service level it is probable that some of the detail of the individual agreements may only be finalised post 1<sup>st</sup> April and, if this appears likely, a request to delegate appropriate authority to the Borough Treasurer and Head of Assets to finalise the detail of the arrangements will be made.



# Appendix 1 – Proposed List of Shared Services

# Original list of services proposed to be shared under long-term arrangements

			Dropood
Ref	Name	Description	Proposed Host
A1a	Back Office Services	Transactional back-office services, including: - Employee Services - Purchasing and Exchequer - Accounting Data Management and Control	Cheshire West and Chester
A1b	ICT	ICT support and delivery of applications and infrastructure	Cheshire West and Chester
A2	Pensions	Possibly separate legal entity and hence not part of Shared Service programme	Cheshire West and Chester
A3	Farms Estate		Cheshire East
A4	Civil Protection	Includes Emergency Planning and the approach to critical incident responses	Cheshire East
A5	Occupational Health		Cheshire West and Chester
A6	Archives	A single records office, which includes local studies	Cheshire West and Chester
A7	Youth Offending Team	Could be transitional not long term	Cheshire East
A8	Libraries	Includes specialist and support services	Cheshire West and Chester
A9	Emergency Out Of Hours Support	Provides out of hours cover for Adults and Childrens Services in case of incidents	Cheshire West and Chester
A10	International Unit		Cheshire East
A11	Waste Disposal Contracts and PFI	Possibly separate legal entity and hence not part of Shared Service programme	Cheshire West and Chester
A12	Extra Care Housing	Possibly separate legal entity and hence not part of Shared Service programme	Cheshire East
A13	Learning Disability Pooled Budgets		Cheshire East
A14	Rural Touring Network		Cheshire East
A15	Approved Mental Health Professional		Cheshire West and Chester



# Original list of services proposed to be shared under transitional arrangements

Ref	Name	Description	Proposed Host
B1	Inclusion & Education		Cheshire West and Chester
B2	Autism Support		Cheshire West and Chester
В3	Sensory Impaired Service		Cheshire East
B4	Urban Traffic Control		Cheshire West and Chester
B5a	Highways & Geographical Laboratory Service		Cheshire West and Chester
B5b	Highway and Vehicle Maintenance Contract		Cheshire West and Chester
B6	Transport Coordination	Includes: - concessionary fares (could be long-term) - public transport network - home to school transport - SEN transport	Cheshire West and Chester
B7	Childcare Strategy	Includes Early Year Reform change elements only	Cheshire West and Chester
B8	Childrens Centres Development Programme		Cheshire West and Chester
B9	Schools Adminssions	Includes Appeals service	Cheshire West and Chester
B10	School Transport Policy	Policy, not a service so can be removed from list	n/a
B11	Student Finance		Cheshire West and Chester
B12	Support Services for Schools		Cheshire West and Chester
B13	Outdoor Education		Cheshire West and Chester
B14	Archeological Service		Cheshire West and Chester
B15	Drug and Alcohol Action Team	could be longer term shared service	TBD
B16	Commissioned Community Equipment Service		Cheshire East
B17	Learning Resource Network		Cheshire West and Chester



B18	Cheshire Domestic Abuse Partnership		Cheshire East
B19	County Contact Centre		Cheshire East
B20	Visual Impairment Service		Cheshire East
B21	Shared Property & Equipment	Is this required?	Cheshire West and Chester
B22	NVQ Assesment Centre		Cheshire East
B23	Mineral and Waste Planning		Cheshire West and Chester
B24	Cheshire & Warrington Partnership	Could be separate legal entity	
B25	Cheshire & Warrington Enterprise Partnership	Could be separate legal entity	
B26	Weaver Valley Enterprise	Could be separate legal entity	

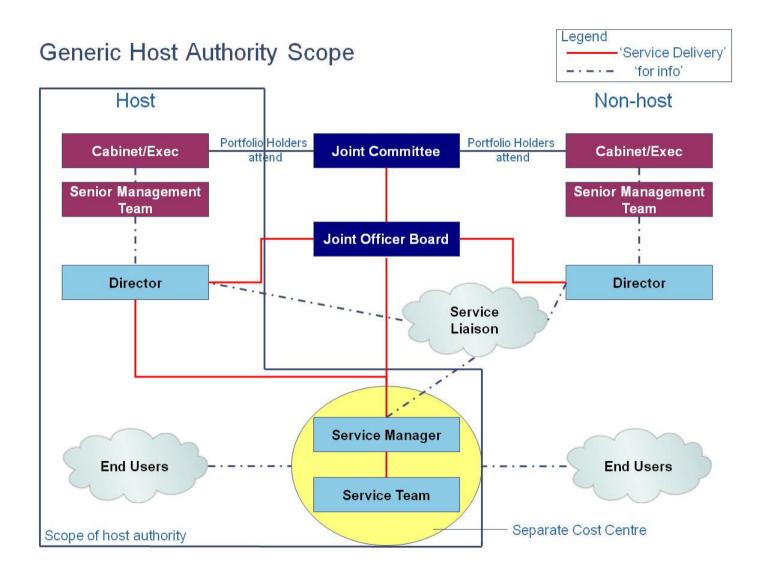
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# Appendix 1 - Current proposed amendments to scope of services to be shared

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11) Services which were n	iot ratified previousiv.	but where service s	inaring seems the m	ost appropriate solution:

Ref	Service	Why not ratified previously	Justification for sharing	Proposed host	Hosting justification	
			•	•	0.7	
<b>\15</b>	Approved Mental Health Professional	Not submitted for ratification	Existing Cheshire service with highly	Cheshire West & Chester	Risk of skills loss	
			specialised skills			
35b	Highway and Vehicle Maintenance term	Not submitted for ratification	Cheshire wide contract	Cheshire West and Chester	Aligns with Transport Co-ordination	
	contract					
319	County Contact Centre (Dalton House)	Longer term sharing rejected by	3	Cheshire East	Location	
200	Vr. 11 · · · · · · · ·	Cabinet	period.	0		
320	Visual Impairment Service	Not submitted for ratification	Existing Cheshire service - small with	Cheshire East	Location	
200	A .: 1: B	National Control of the Control of t	specialised skills	0. 1: 5 .		
322	Apprenticeship Programme (NVQ)	Not identified as potential shared	Maintain customer service during transition	Cheshire East	Current service will support East.	
		service	period.	0	Vale royal NVC can support West	
323	Mineral & Waste Planning	Collaborative working agreed, but not	Existing Cheshire service - small with	Cheshire West and Chester	Risk of skills loss	
		shared services	specialised skills			
326	Weaver Valley Enterprise	Collaborative working agreed, but not	Funded and staffed by County staff until	Cheshire East	Location ?	
		shared services	31/3/09			
2) S	ervices where sharing has beer	n ratified in principle, but hosti	ing decision requires formalisatior	1:		
lef	Service	Proposed host	Justification	Justification		
\4	Civil Protection / Emergency Planning	Cheshire West and Chester	Physically based in Winsford, perceived higher risks in West			
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<b>\14</b>	Rural Touring Network	Cheshire West and Chester	Staff (2) disagregated West			
			( ,			
318	Cheshire Domestic Abuse Partnership	Cheshire East	Service delivered by one person who has be	en disagregated East.		
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3) S		scope of shared service prog	ramme which could, potentially be			
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3) <b>S</b> Ref	ervices ratified as being within	scope of shared service prog	ramme which could, potentially be			
3) S Ref	ervices ratified as being within service Pensions	scope of shared service progr Previous proposed host Cheshire West and Chester	ramme which could, potentially be  Justification for removal from scope  Separate Legal Entity	excluded:		
3) <b>S</b> Ref	ervices ratified as being within s	scope of shared service progr	ramme which could, potentially be	excluded:		
3) S Ref A2 A11	ervices ratified as being within s Service Pensions Waste Disposal Contracts and PFI	Previous proposed host Cheshire West and Chester Cheshire West and Chester	ramme which could, potentially be  Justification for removal from scope  Separate Legal Entity  Service sharing plans already well advanced	excluded:		
Ref 12	ervices ratified as being within service Pensions	scope of shared service progr Previous proposed host Cheshire West and Chester	ramme which could, potentially be  Justification for removal from scope  Separate Legal Entity	excluded:		
Ref A2 A11	ervices ratified as being within s Service Pensions Waste Disposal Contracts and PFI School Transport Policy	Previous proposed host Cheshire West and Chester Cheshire West and Chester Cheshire West and Chester	ramme which could, potentially be  Justification for removal from scope  Separate Legal Entity  Service sharing plans already well advanced  Policy department	excluded:		
Ref A2 A11	Pensions Waste Disposal Contracts and PFI School Transport Policy Cheshire & Warrington Sports	Previous proposed host Cheshire West and Chester Cheshire West and Chester	ramme which could, potentially be  Justification for removal from scope  Separate Legal Entity  Service sharing plans already well advanced	excluded:		
Ref \2 \11 \310	ervices ratified as being within s Service Pensions Waste Disposal Contracts and PFI School Transport Policy	Previous proposed host Cheshire West and Chester Cheshire West and Chester Cheshire West and Chester	ramme which could, potentially be  Justification for removal from scope  Separate Legal Entity  Service sharing plans already well advanced  Policy department	excluded:		

### Appendix 2 - Shared Services Governance Structure





# **Performance & Capacity Advisory Panel**

# Thursday 5<sup>th</sup> March 2009

### CHESHIRE EAST ICT STRATEGY BRIEFING NOTE

### **Business Context**

Cheshire East has the opportunity to break new ground in using Information & Communications Technology to improve processes. More importantly, it can bring about improvements for citizens in their daily lives. It used to be said that ICT is a key enabler of local authority services. Now it is more than that – it is at the heart of everything the Council does. The ICT Strategy (Appendix 1) has been drafted to set out this agenda for Members, staff, partners and the general public. The local agenda is a key component.

### The nature and shape of the Strategy

The Strategy follows the outline agreed by Cabinet which is based on recommendations by the Gartner Group - specialist ICT analysts.

### **Technical Strategies**

It was noted at a Cabinet Briefing in February that an ICT Strategy is a high level document which is supported by a range of technical strategies. At the Cabinet Briefing a template for the Strategy was agreed. The Strategy has now been drafted accordingly. Four of the technical documents have also been produced and appear as appendices to the main Strategy.

- Applications Appendix A
- Infrastructure Appendix B
- Finance Appendix C
- Information Management Appendix D

The Security Policy has also already been drafted and is the subject of separate consideration. Other technical strategy documents in the course of production are:

- Electronic Desktop Roadmap
- Flexible & Mobile Working Strategy
- Data Centre Services
- Digital connectivity including a policy on the enablement of local communities



### Principal milestones for development of the strategy

March 2009 draft Strategy to cabinet to agree content
March 2009 add graphics and illustrations; publish on website
first technical strategies available
produce printed version
April 2009 engagement of partners
July 2009 completion of high priority technical strategies
March 2010 review of Strategy and achievements; update



## **Appendix 1 - ICT Strategy Draft**

### 1. Summary

An ICT strategy is a key success factor for a modern organisation. This strategy summarises how the ICT organisation and its services will contribute to the success of Cheshire East. The strategy is based on three key principles:

- To transform services through prudent investment in technology
- To drive costs down
- To work with partners in ways which maintain Cheshire East's freedom to innovate and act, while at the same time achieving the benefits of economies of scale and understanding of industry good practice that come from sharing services

An ICT Strategy ensures that everyone who needs to be is aware of the vital importance of ICT to the achievement of business objectives. At the end of the strategy there is a glossary which explains acronyms and technical terms.

### 2. Business context

Cheshire East, as a new local authority, has the opportunity to break new ground in using Information & Communications Technology to improve processes. Much more importantly, it can bring about improvements for citizens in their daily lives. It used to be said that ICT is a key enabler of local authority services. Now it is more than that – it is at the heart of everything the council does.

The core values of the Council will be embedded in our approach to delivery of ICT services. For example, we will:

- Take action, by implementing new technology to support new, lean business processes
- **Support** clear and effective communication with service users using the internet and phones
- Put **people** at the heart of what we do by engaging directly with citizens and providing ICT services to the community
- Demonstrate **integrity** in our dealings with our staff, as we rationalise arrangements for the delivery of ICT
- Recognise the contribution that investment in ICT makes to the achievement of corporate objectives
- Draw on industry best practise to deliver **excellent** ICT solutions in response to customer requirements.

Every service Cheshire East provides will benefit from the innovative approach to ICT to which Cheshire East is committed. This includes the development of partnerships with other organisations ranging from our immediate geographical neighbours such as Cheshire West and Chester, through partners in service delivery such as the NHS, Police and Fire, through to partnerships with the voluntary and private sectors.

Cheshire East has adopted a corporate plan which is embedded within a strategic planning framework for the whole community. This framework envisages strengthening communities through devolving service provision while at the same time reducing the inequalities between different geographical areas of Cheshire East.

### The local agenda

Localism values the unique local features which give strength to a community. This ranges from local culture to local enterprises, especially in the agricultural and food industries. Cheshire East is an area of contrasts, from remote sparsely populated areas, to major townships. The local agenda is a concept with a long provenance that has received broad support over many years from a wide variety of political opinion. However, too often in the past the financial argument of economies of scale has meant that the specific needs of local communities have not been reflected in local, national and regional policies.

Digital communications, which can reach and empower local communities, is a technology which can change that. For the first time we can reflect local needs and drive costs down.

Cheshire East will work with partners in all sectors of the economy to bring affordable high capacity digital communications to all the citizens of Cheshire East. This will embrace not only existing technologies using fibre optic cable, copper telephone line and wireless, it will explore new technologies to increase the capacity and coverage to citizens and businesses. Furthering the local agenda achieves some of the other objectives set by Cheshire East, for example the economic development of local businesses in rural areas by affordable digital communications.

We will think big, but start with specific initiatives to demonstrate that we can move things forward.

### 1. ICT Contribution to Business Success

Appropriate and cost-effective use of Information and Communications technology is essential to the success of any local authority. Effectively without this the Council does not exist as far as a majority of citizens are concerned.

There are many services which become dramatically better and cheaper as well from the effective application of technology. These range from registering a birth, through to arranging a funeral and encompass a huge range of other services which impact on the daily lives of citizens.

The Cheshire East website must be developed as one of the main foundations of the Council's strategy to communicate with citizens.

Cheshire East is committed to prudent and cost effective financial management and the only way that this can be achieved is through investment in technology. Cheshire East will, at the same time, be proactive in seeking out investments in technology that will benefit the citizen.

National strategies and initiatives which will be driven by technology include:

- The Digital Britain Report
- Our health, our care, our say: a new direction for community services (white paper)
- Children Act 2004
- Every Child Matters
- Transformational Government Enabled by Technology
- Service transformation: A better service for citizens and businesses, a
  better deal for the taxpayer electronic data sharing between professions,
  citizen access to electronic records, modern methods of accessing
  services/choice of channels, access to broadband for citizens and
  businesses.

Of crucial importance is the Council's belief in electronically enabling every citizen through broadband technologies. These will include the more familiar means of communication such as DSL technology, but will embrace new technologies such as Ethernet over powerlines which uses the existing electricity distribution infrastructure to bring high capacity broadband into all homes with mains electricity.

So vital is digital communications that a new emphasis will be placed on business continuity through the development of innovative ways of providing data centre services which locate processing and data storage simultaneously in more than one geographical location to safeguard against service outage.

To contain the cost within what can be afforded; this will be done through partnerships with other organisations. Potential partners will be chosen from the public, private and voluntary sectors.

### 2. ICT Principles

- We will align ICT services with the organisational development and business transformation agenda
- Deliver value for money by sharing services and costs with partners
- Our contribution to business change initiatives will be achieved through alignment with the corporate project management methodology

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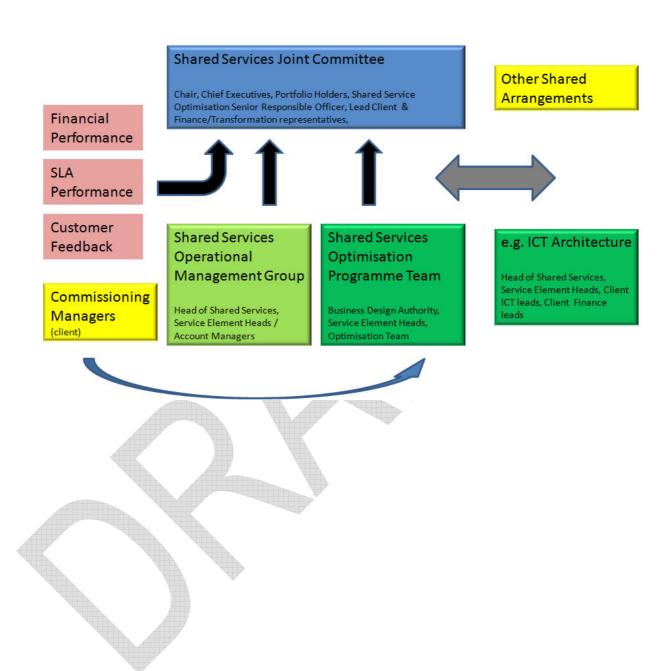
- We will provide a single point of contact and service desk
- ICT services will be Integrated with mobile/flexible working initiatives
- Service delivery will be client-focused, offering local training and support
- We will provide a timely response to problems
- Service metrics will be integrated with corporate performance management processes
- Technology will be used to enable the corporate policy to centralise common business processes
- Technology will be used to standardise, streamline, automate and optimise business processes across organisation units
- We will design systems and processes to that data entered once is applied many times thereby significantly reducing manual handling
- We will consolidate and optimise the underlying infrastructure, supporting ICT and delivery business processes to achieve efficiency savings
- We will identify best practice in the marketplace and strive to optimise to best of breed performance standards
- We will create capacity to develop and expand service to include additional partners and customers

### 3. ICT Governance

Cheshire East is committed to the concept of shared ICT services across and beyond the public sector. Schools are already an important component of this shared service.

A shared ICT service is being developed with Cheshire West and Chester. The aspiration is that this shared service will in time encompass other part among. The governance of the shared ICT service is documented by a governance model and the various aspects of it will be covered by agreements and statement about service levels. The diagram illustrates the principles underpinning the governance of the shared service.

### Governance Model Summary



### 4. ICT Financial Management

In most cases, the adoption of a sound financial model for ICT services is as important as choice of the right technology.

Cheshire East inherits a financial scenario from the four previous authorities which is complex. A key objective over the 2009/10 financial year is to simplify this picture and streamline the financial management of ICT.

The ICT service currently relies on revenue and capital from a number of different sources in order to run services and deliver its programme of work. The sections below set out the risks and issues for each of these funding sources.

The permanent revenue resources for the central ICT services are funded by:

- Base budget
- Charges to schools
- Staff recharges to capital
- Other recharges to services

Two thirds of revenue is spent on staffing costs. Not all permanent employees are funded from revenue. Instead, they are recharged to the capital programme. An annual capital programme of approximately £900k is required to provide sufficient funding for all these staff.

Capital costs are funded by capital reserves, unsupported prudential borrowings and grants. The use of the capital reserve to fund significant new ICT investment is probably not sustainable over the medium term. As a result, the use of unsupported borrowings is likely to increase. This has a revenue impact.

In addition to the central ICT service, many individual services also hold significant budgets covering licences, maintenance contracts and staffing. We will exploit opportunities for consolidating these budgets.

Appendix C contains further details in relation to financial management.

### 5. ICT Architecture

The technical strategy for Information Technology should meet the following principles

- Cost effective and value for money (including total cost of ownership)
- Manageable
- Scalable
- Sustainable
- Secure
- Interoperability including standardisation
- Maximise use of resources

Generally the new Authority will try to select the most suitable, widespread and / or the de-facto industry standard products. Standards from the existing councils will be harmonised to ensure that there is common functionality to maximise continuity, good practice and lower support costs.

There is a "position statement" document which details the considerations for application assessment. See Appendix B - strategic direction for IT Infrastructure

### 6. ICT Services and Processes

Cheshire East, in conjunction with partners, will adopt a flexible approach to the use of international standards and methodologies. We will avoid a bureaucratic approach and will use simple processes and produce clear documentation. Where it is beneficial we will obtain accreditation for our processes.

Cheshire East will adopt national best practice in project and programme management, using PRINCE2 to manage projects and MSP to manage programmes. ITIL will be used to support the management of ICT services. A Technical Design Authority will be operated to ensure that new systems can interoperate with existing technology and that they conform to the Council's standards.

An internal Quality Management System will be operated and will be accredited through ISO.

Subscriptions to representative bodies will be maintained where these give good value. These will be limited in number to ensure focus on benefits. They will include SOCITM, and international consultancies such as the Corporate IT Forum (tif) and the Gartner Group.

### 7. IT Application Portfolio

Business applications are integrated into the front-line business processes and are essential for everything the Council does. The current application infrastructure encompasses shared systems, support tools and common technical services of the four predecessor authorities.

The application portfolio has evolved through the implementation of bespoke systems, packages and self service applications. These have different life spans, support requirements and business continuity capabilities.

With the merging of four councils and the development of the shared service with Cheshire West and Chester, there are significant opportunities for the consolidation and convergence of systems. We will exploit these to drive out economies of scale and improve operation and support. Partnerships with

other agencies will also be explored to strengthen delivery and maximise agility and flexibility.

We will develop roadmaps for business application, designed to support the business processes of the new authority. These plans will be aligned with the IT architecture principles described in section 5. They will also address:

- business application harmonisation requirements
- business continuity requirements
- the demands of a mobile workforce
- growing data volumes within a national data sharing context
- the need for flexibility to support an agile business

See Appendix A for detailed information on the strategic direction for key applications.

### 8. ICT Infrastructure

The existing ICT infrastructure consists of the following.

A Wide Area Network exists which has capacity to meet the needs of Cheshire East, its present partner Cheshire West and Chester, and other potential partners such as the Fire Service, for some years to come. It will require ongoing investment, but as a consolidated and converged network it represents a major strategic asset comparable with international best practice.

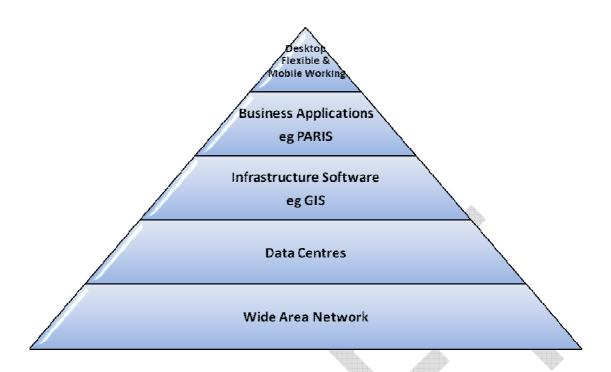
Cheshire East inherits three data centres which are wholly owned and used exclusively by Cheshire East (Macclesfield Town hall, Sandbach Westfields and Crewe). It also shares the use of other data centres with Cheshire West and Chester (County Hall, Backford Hall, Minerva Avenue and Chester Town Hall). This mixed estate of data centres presents a clear opportunity to reduce ongoing costs and to improve resilience through rationalisation and harmonisation.

Cheshire East inherits an estate of servers and storage which is mixed but comprises for the most part Oracle on an AIX Unix platform and Microsoft SQL. Significant virtualisation has already taken place. With about 60% of servers virtualised this represents industry best practice, already but even greater benefit can be achieved from further virtualisation and harmonisation.

Opportunities will be taken to reduce cost and reduce the impact on the environment through adopting best practice in energy management. This will be synchronised with the harmonisation of business applications.

Underlying infrastructure software such as geographical information systems will be developed and maintained in partnership.

Cheshire East inherits an estate of some 5000 desktop computers and laptops from the previous councils. A desktop strategy is required to achieve rigorous standardisation to drive down running and support costs and to improve the overall experience of the user.



### 9. Information Management

The scope and portfolio for Information Management covers the following broad areas:

- Governance
- Security
- Data Quality
- Records Management
- Compliance

IM considers information in any format – paper and electronic documents, email, photographs, maps, throughout its lifecycle from when it is received, created or captured until it is archived or destroyed.

Through a programme of work we will provide a set of corporate tools, standards, and protocols to enable this to be done in the most efficient and effective way to support the business and ensure that the authority's legal and statutory obligations are observed. This will ensure that the right people have the right information at the right time to do their jobs.

There will be long term strategy to ensure that the majority of information being created and retained by the authority is electronic. This will enable flexible and mobile working initiatives are supported as well as reducing the pressures upon the authority's estate. Appendix D describes the Information Management Strategy in more detail.

### 10. Structure, Staffing and Sourcing

The strategy will be delivered via a shared service with Cheshire West and Chester. The organisation and governance of the shared service is critical to the cost effective delivery of ICT services to the community, council staff and partners of Cheshire East.

The skills and resources available within the shared IT function are supplemented by the use of contractor, consultants, temporary staff including student placements and implementation partners. In addition, some work is commissioned externally. ICT managers use their knowledge of IT trends and corporate plans to consider the immediate and long term resource requirement of the department before deciding how to fill vacancies.

In principle, project work is financed by Capital funding, and the ongoing work is funded from Revenue. However, this will be together with our approach to financial management. The work programme changes in magnitude each year. There is active management of the proportion of contract staff and directly employed staff employed to deliver the work programme.

The IT service has skills in the following: project management, business analysis, IT technical architecture, IT solution architecture, Microsoft development, web developments, SQL database administration, PARIS development, Oracle eBusiness suite functionality and development, Oracle database administration, desktop hardware and software, flexible and mobile working solutions, networks, telephony, servers, geographical information systems, Business Objects reporting, service management and data centre operations.

Staff potential is maximised through formal training, coaching and providing role based developmental opportunities. The cost of training to developing new technical skill sets is built in to the capital cost of programmes.

### 11.ICT Risk Management

Risks are managed at project, programme service and departmental levels. IT risk management approaches will be aligned with corporate procedures are they develop.

Rapid change increases risk. Disaster Recovery arrangements are in place for key applications.

With the development of technical strategies which cover topics such as data centre services and infrastructure, decisions will need to be made by Cheshire East about what levels of business continuity can or should be funded. Resilience comes at a cost and a balance needs to be struck between the cost of engineering away a risk, and the likelihood and consequences of it happening.

### 12. Risks and Issues

The Business Continuity Plan is being updated and published to accompany this strategy.

### 13. Supporting Technical Strategy Documents

Technical strategy documents support the overall strategy:

- Applications Appendix A
- Infrastructure Appendix B
- Finance Appendix C
- Information Management Appendix D

Other technical strategy documents which will be produced include:

- Electronic Desktop Roadmap
- Flexible & Mobile Working Strategy
- Data Centre Services
- Security Policies and Standards, including Acceptable Use Policy
- Digital connectivity including a policy on the enablement of local communities

### Appendix A – strategic drivers and the direction for key applications

### Strategic drivers:

### **Business Continuity**

- Implementation of pragmatic technical solutions to ensure that systems are accessible and business processes continue as new structures are put in place.
- o Includes some disaggregation, consolidation and replication work.

### Harmonisation

- Consolidation and convergence of systems and technologies from the predecessor authorities to drive out economies of scale and improve operation and support.
- o Replacement and migration of systems that fail to meet the needs of the new authority

### Development

- o Improvement or replacement of applications supporting the business to
  - ensure manageable, scalable, sustainable, secure and cost effective systems
  - provide flexible solutions to support new ways of working, greater work force mobility, increased collaboration and partnership working
  - strengthen transactional websites and other access channels to improve the interaction experience for our citizens
- o Improvement or replacement of productivity tools and technical services to
  - provide flexible tools for developing new ways of working
  - support self service application synthesis within a context of sustainability and support



# Appendix A – continued

Service Application Area	Current Applications	Strategic Direction	Drivers
Business	General Ledger & HR – Oracle e-business suite, Agresso, Resourcelink, Great Plains, Millenium	Consolidate onto single platform with CWAC – Oracle e-business suite	Н
	Cash Receipting – Icon, Spectrum, Paris	Consolidate onto single platform for CEC, aligned with CWAC solution	Н
	Revenues & Benefits – Academy, Open Revenues, Pericles	Manage 3 applications in the short term, consolidate onto single solution for CEC by 2010	Н
Council Government & Democracy	Register of Electors - Strand, Idessa	Harmonise to single provider (aligned with CWAC solution), 3 separate instances within CEC.	B, H
	Modern Government Committee Management – NTE Modern Gov, AKS E-Genda	Consolidate onto single platform for CEC, aligned with CWAC solution	Н
Education & Learning	Children and Young Persons Database (CYPD)	Continue with current pan-Cheshire system until disaggregation protocols can be agreed	В
	E-Learning Platform – Uniservity	Continue with current externally hosted application. Re-branding for CEC and CWAC linked to 09/10 academic year	В
Environment	Highways Management – SBS Confirm	Continue with current pan-Cheshire system until detailed review can be undertaken	В
	Waste Management - Waste Information System	Continue with current pan-Cheshire system until detailed review can be undertaken	В
Health & Social Care	Social Care Management – In4tek PARIS	Multi-organisational facilities are available. Single instance to be shared by CEC and CWAC with data and team structures disaggregated.	Н
	Home Care Provision – Homecare Roster and Real Time Monitoring	Single instance to be shared by CEC and CWAC with data and team structures	Н

		disaggregated.	
Housing, Property & Infrastructure	Asset Management – Atrium	Disaggregate to 2 separate instances for CEC and CWAC.	В
	Terrier Information – Landmaster, Northgate	Consolidate onto single platform for CEC - Atrium, not aligned with CWAC solution	В
	Local Land & Property Gazetteer	Consolidate onto single platform for CEC, aligned with CWAC solution	Н
Leisure, Culture, Community & Living	Library Management – DS Galaxy	Upgrade pan-Cheshire platform to multi- organisational implementation to permit CWAC and CEC data to be managed separately.	Н
	Record Office archive management – DS CALM	Continue with current pan-Cheshire system	В
Policing & Public Safety	CWHIC partnership - Co-Star	Continue with current partnership system	В
Transport & Streets	Transport – Routewise	Continue with current pan-Cheshire system until detailed review can be undertaken	В

# Appendix B - strategic direction for IT Architecture

Technical element	Current	Strategic Direction
Servers - Hardware	Typically rack-mounted Intel servers. Mixture of Dell PowerEdge, HP and other. Escalas from Bull for AIX applications. Sun Solaris for other Unix.	Harmonisation of procurement. Regular review of models and provider as part of EDS / MDS contract and through other existing procurement routes in the meantime.  Continue to utilise Bull (or equivalent) for
Servers – Operating System	Windows 2003 as standard, unless derogation approved for application's requirements  AIX for largest enterprise Oracle applications Solaris for Unix  Small number of Linux for specialist technical applications	largest AIX applications Windows 2008 as standard. Regular review of new releases from Microsoft. Latest versions of AIX and Unix to be reviewed
Servers – Virtualisation	Utilisation of VMware ESX 3 to replace physical servers for low usage and other suitable purposes.	VMware for the foreseeable future, but keep a watch on other virtualisation technologies. Further exploit virtualisation capabilities for greater business continuity
Domain	Number of separate AD domains operating with trusts. On-going activities to improve user experience. Work on end to end connectivity assurance for Day1 applications. Very high level new AD design being produced.	New AD structure on Windows 2008
Servers – Storage	Local or attached disks for Intel solutions Shared storage (SAN) for largest applications and for clustered services. EMC CX600, Equallogic, NetApp, HP SAN and direct attached storage	Phase out EMC CC600 Consider exploitation of filer services eg. on NetApp storage, to replace file servers. Consider site to site replication of all storage devices for greater business continuity.

	Data Domain for selected disk to disk backup.	
Servers - Backing	NetBackup or BackUp Exec for intel estate. Mix of standalone or centralised backing for smaller servers, dedicated backing for larger servers TSM and snapshots used for AIX environment.	Harmonise as opportunities arise
Applications -	There are a series of applications (such as IBS, E-mail, Web and Intranet, mapping) which have been selected to provide functionality for the entire community.	Continue to provide both corporate shared and department applications.  Try to provide applications with synergy and links to other systems by using other core
	There are also applications that provide required functionality for specific departments (such as Paris, Confirm, Pupil database, Revenues and Benefits)	shared applications such as workflow, scanning and adaptors with Biztalk.
Application – packages	Packages are mainly used, balanced with some in-house development to meet client requirements.	Packages will continue to be purchased but with increasing requirements to meet Cheshire East, government and Microsoft standards.  In house packages will continue to be written to strict standards.
IBS (CSBS)	Key application for the both new authorities, and provides a range of essential business functions (e.g. payroll, payments, ordering)	Review of ongoing suitability following vesting day
Applications - topology	Typically n-tier solutions with presentation, business logic and database tiers.	N-tier seems to be ideal model for the foreseeable future, but will be reviewed regularly.
Applications - instances	If possible and cost-effective, instances are allocated for test, development and production.	Improving options for further testing and resilience
Applications – remotely provided	Internet connectivity to external providers (e.g. SAP, student awards)	Continued assessment of solutions according to technical criteria and cost effectiveness. Web browser strategy and standards to be

		reviewed
Applications - servers	Co-existence on shared Intel hardware, if	Continue virtualisation to reduce physical
	possible.	hardware and preference for applications that
	Dedicated Intel servers for larger and non	conform to Microsoft technologies and
	shareable applications.	government data sharing standards
	Virtualisation to reduce physical hardware, and	
	increase resilience	
Desktop – hardware	Range of models from Dell, HP and other	Harmonisation of purchasing strategies.
	suppliers with 5 year lifetime	Regular review of models and provider as
		part of EDS / MDS contract and through other
		existing purchasing routes.
Desktop – operating system	Windows 2000 now on majority of PCs.	Migration to Vista, and later versions to be
		considered
Desktop - applications	Office XP now on majority of PCs	Harmonisation of desktop images, in line with
		new AD design
Databases	Microsoft SQL 2000 and SQL 2005 for Intel	Review SQL strategy across the new
	servers.	Cheshire East.
	SQL 2000 now out of support.	Harmonise with partners, for delivery.
	SQL 2005 migration and consolidation strategy	Oracle may be reviewed if and when
	being implemented.	alternative IBS and PARIS systems are
	Oracle for largest databases	implemented.
Citrix	Citrix farms for non web-enabled applications and	Harmonise Citrix strategies and implement a
	remote access	consolidation programme.
	Mix of approaches between authorities.	Align with strategy for remote access
	Citrix PS4.0 in the main.	gateways.
Printing	Shared system printers, where possible	Review printing strategy to achieve
	Mix of suppliers	economies in toner costs and TCO in general.
		Implement follow me printing to support a
		mobile workforce.
Mobility devices	Mix of approaches	Strategy and projects to support an
	Support only for authority supplied products e.g.	increasingly mobile workforce through and
	Blackberry, PDA in some existing authorities, and	beyond Vesting Day

	support for personal products in other	
Communications – Wide area	Network of fibre and radio links with TCP/IP protocol. Converged IPtelephony and data.	Regular review
Communications – local area	A mix of provision. County currently provides Gigabit backbone with up to 100mb to desktop	Programme of improvement to ensure adequate bandwidth, performance and resilience for the new authority
Communications - remote	A mix of approaches. Citrix Secure Gateway CRAG secure gateway and dial-in facilities	Align harmonisation strategy with provision of consolidated internet access. Reduce usage of traditional dial-in and increased usage of flexible solutions
Telephony	A mix of approaches using IP telephony Avaya IP telephony solution and others	Strategy to harmonise delivery to drive down costs, increase efficiency and support an increasingly mobile workforce.
Internet connectivity	Local 2Mb or other links in existing Districts. Two Districts with 10 Mb links from Chester County Hall. A 300Mb dual active passive link from Chester County Hall to the Thus service provider and North West Learning grid which is shared with schools	Programme of consolidation of existing separate links. Look for opportunities to link to alternative providers such as Education and Government in order to drive down costs and increase resilience and bandwidth. A fully resilient second internet link is a priority.
Security	Mix of approaches including MessageLabs external virus scanning and a tiered range of products with Ironport or MXtreme edge protection and McAfee anti-virus solution suite as core.  Regular Microsoft and AIX patching	Exploit opportunities for costs savings through harmonisation of approaches.  Ongoing regular evaluation of risks, and current security products
Data Centre	Data centres at Macclesfield Town Hall, Crewe Delamere House, Congleton, Chester County Hall and Backford Hall.	Migration to the new primary data centre. Provision of secondary data centre for business continuity options.

	New shared East and West data centre build in	Tactical use of existing District data centres in the meantime.
D ( ):	progress	110 1110 5
Partnerships	Mix of approaches.	Partnership working and shared approaches
		for economies of scale with Cheshire West
		and Chester. Explore further opportunities
		for partnership working
Information Management	Linked but separate Microsoft Exchange (E-mail) systems	Migrate to consolidated Exchange
	Symantec Enterprise Vault and Mimecast for	Review strategy and policies for email
	email archiving.	archiving and compliance. Identify and implement a single solution.
	Mix of document management and scanning	Review document management, workflow
	solutions; Anite@Work, Sharepoint,	and scanning solutions to identify
	Hummingbird, Kofax scanning.	opportunities for harmonisation and cost savings.
	Extensive use of fileshares	Review fileshare strategy with regard to consolidation and potential use of filer capabilities provided by storage platforms. All of these products Further harmonisation of other products.
	Web and Intranet content management Immediacy selected for new authority external web hosting. Programme of work for Vesting Day and beyond	Further exploitation of products to extend use and support transactional websites. Try to support similar content and response through all citizen access channels
Information Management (cont)	Microsoft CMS and Immediacy used separately in house for Intranet.	Programme of harmonisation

Collaboration
No overall approach. Sharepoint and Moss 2007 pilot rollouts.

Data matching
Multivue for Children's Services, but scalable beyond.

Review strategy to provide further access
Review outcomes and assess suitability for further exploitation.



## Appendix C - Financial Management Details

#### Revenue

The permanent revenue resources for the central ICT services are:

EXPENDITURE	%
Staffing costs	66
Non-staffing costs	34
TOTAL EXPENDITURE	100
FUNDED BY	
Charges to schools	13
Staff recharges to capital	To be
	determined
Other recharges to services	9
Base budget	78
TOTAL FUNDING	100

#### Schools:

Each year schools are give the option to purchase a range of services from ICT. These services include connectivity, Internet services including content filtration, telephony, service desk and support for the software used for school administration. Schools have freedom not to purchase these services, or to purchase from an external supplier.

Schools are charged for these services on a full-cost recovery basis. The economies of scale achieved avoid unnecessary spend.

The role of technology is learning is expanding rapidly and the participation of Cheshire East in the wider learning community, from pre-school to higher education is important to the effective delivery of lifelong learning in Cheshire East.

## Staff recharges to capital:

A number of permanent employees are funded by recharges to the capital programme. An annual capital programme of approximately £900k is required to provide sufficient funding for all these staff.

In most years in-house resources will not be sufficient to deliver the Council's work programme. When this happens, external contractors on short term premium rate contracts are used to provide additional resources. The cost of these contractors are "pooled" with the cost of internal development staff and charged to projects at an average weighted cost. The cost of external contractors is on average around £13 per hour more than a comparable inhouse member of staff.

Assumptions about the proportion of external contractors used are reviewed annually. This will affect the average pooled rate charged to projects.

#### Recharges to other services:

This covers a range of other rechargeable services including IP Telephony, support to PARIS and the Peoples Network and staff funded by grants.

#### Capital

The table below sets out a summary of the funding for the current ICT capital programme:

FUNDED BY		%
Unsupported prudential be	orrowings	30
Capital reserve		43
Grant		27
TOTAL FUNDING		100

The use of the capital reserve to fund significant new ICT investment is probably not sustainable over the medium term. Reduction in the use of the capital reserve will probably have to be met by an increase in the use of unsupported borrowings. The revenue impact of borrowing is 22.5% pa for an asset with a 5 year life and 12.5% pa for an asset with a 10 year life.

#### Interim financial issues

The current ICT service does not yet include all ICT activity across the authority. The sections below set out the current estimates of provision currently sitting outside the corporate ICT service. Decisions as to whether these ICT activities will be consolidated are still outstanding.

#### Departmental ICT provision.

In addition to the central ICT service, most individual services also hold significant budgets covering licences, maintenance contracts and staffing (mainly for ex-County Services). Final decisions have not yet been made about which of these budgets should be consolidated into the new central ICT service. In terms of the ex-County services there are potentially up to 30 FTE and £1.5m of budgets that could be consolidated.

#### Purchase of computer equipment such as PC's, laptops and printers:

Cheshire East inherits an estate of around 5,000 desktop computers and laptops. In general, purchase of this type of equipment is made from a central contract using budgets held mainly in individual services. Estimated spend on

these items for Cheshire East is approximately £1.0m. No decision has yet been made about consolidating these budgets.

## Schools.

There are approximately 9,500 administration and curriculum PC's in schools, of which approximately 3,300 are directly supported by the Schools ICT service, and the rest by the schools themselves through other arrangements. Most school IT spend is funded from either the Dedicated Schools Grant (DSG) or the Harnessing Technology Grant (HTG).



## **Appendix D – Information Management**

The Information Management Service will enable and support the authority to realise the council's vision is to Work with Partners to deliver excellent services to improve Community life in Cheshire East.

The service will support the following priorities during **transition** and;

- Put customers First. Protect the integrity and the identity of customers by ensuring that personal and sensitive information is created, held, and disposed of in accordance with records management standards (retention periods) and statutory guidelines such as the Data Protection Act.
- Provide Value for Money. Improve efficiency and reduce the TCO in maintaining duplicate Line of Business (LOB) systems with Enterprise Content Management (ECM) capability by carrying out a systems appraisal across new and legacy organisations.
- Enhance Partnership working. Provide a toolkit and policy framework to enable information to be shared between internal, external and legacy organisation. This will include the use of encrypted channels whilst observing data quality standards and Data Sharing Protocols.
- Develop our workforce. Present self serve intelligence and reporting capability through the desktop which empower officers and services to make informed decisions and take personal accountability for the quality and integrity of data.
- Be locally Responsive. Present timely and consistent data through a number of channels to support neighbourhood working, customer access and flexible and mobile working initiatives. This will consider technical solutions for searching, integration presentation and collaboration of information and data sets.

The service will support the following priorities for **transformation** and;

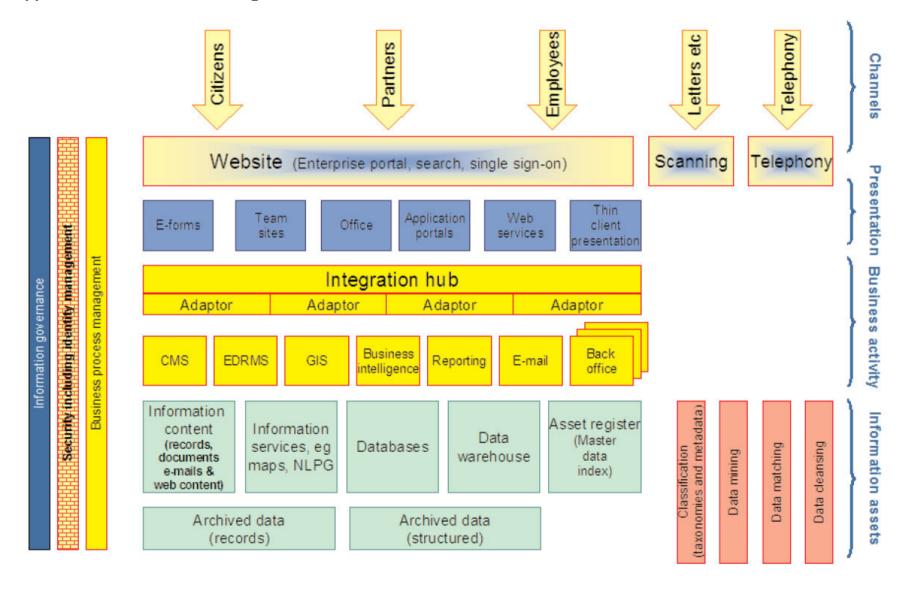
- Put customers First. Information will be created or captured only once, but used many times in an electronic format. Using data matching facilities to view and present customer and property information held across systems and trusted data sources will enable the creation of a Single customer and property record to support initiatives such as 'Tell Us Once' and 'Right First Time'
- Provide Value for Money. Rationalise and decommission the number
  of local systems, files and databases using data cleansing and
  matching tools to ensure that data is "clean" and accurate. This will
  enable data from disparate sources to be combined and merged as well
  as identifying and removing duplicated data to establish a single
  definitive record. Information will be managed using corporate and

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enterprise tools and architecture rather than being service-specific, utilising ECM components such as e-Forms, scanning and workflow to improve process efficiency and reduce the total cost of ownership to the authority.

- Enhance Partnership working. There will be a single route (portal) for personalised access to relevant electronic information and services for staff and partners, and for those citizens able and willing to use online services. Bringing together information from different systems and databases will allow the generation of powerful reports. Presenting information through collaborative portals that incorporate, dashboards, business intelligence reports and Geographical Information Systems (GIS) will require additional efforts to ensure that data will be shared with partners in accordance with established protocols. Security measures are in place to protect confidentiality. 'There will be a clear audit trail for all records to ensure authenticity.
- Develop our workforce. Work with corporate HR to ensure that the
  internal knowledgebase / toolkit is supported with corporate training and
  induction programmes to improve the IM capability of the organisation.
  Furthermore, on leaving the organisation explicit and tacit knowledge
  held by officers will be captured through collaboration technologies and
  archiving solutions.
- Be locally Responsive. Integrate systems and data based upon trusted data sources and data warehousing technologies to enable the delivery of responsive, customer focussed services. In particular Geographical Information Systems (GIS) will be deployed to enable geographically referenced data (e.g. addresses, postcodes, service points, catchment areas, information about roads) to be captured, analysed and presented more effectively. By linking locational information with textual information GIS provides additional insights into the relationships between different features, identifying patterns that may not otherwise be apparent and providing key information for performance management and service planning.

## **Appendix D - Information Management Architecture**



# Glossary

Active Directory (AD)	A Microsoft technology used to provide central management of information about an organisation's	
, , , , , , , , , , , , , , , , , , , ,	users, systems access and IT resources.	
Avaya call management	Telephone communications software used to route calls through the network, and administer features	
	such as hunt groups and call queues.	
Business Objects	Software used to develop and present reports and analysis of electronic data held throughout the	
	organisation	
CAS	Customer Access System	
Citrix	Remote access software used to deliver applications over a network	
Connectivity	The use of computer networks to link computers to one another, and provide information resources between computer systems and their final users	
ContactPoint directory	A national database that will hold information on children. It has been developed to improve child protection by improving the way information about children is shared between services.	
CYPD	Children and Young Persons Database, focused on managing data relating to education	
Data Centre	A facility used to house computer systems and associated components, such as telecommunications and storage systems. It generally includes redundant or backup power supplies, redundant data communications connections, environmental controls (air conditioning, fire suppression, etc.), and special security devices.	
Data Cleansing	The act of detecting and correcting (or removing) corrupt or inaccurate records from a record set	
Data Matching	The process of comparing like records, eliminating duplicates, and combining them into the best version of a record.	
Data Sharing Protocols	A formal agreement between organisations that are sharing personal data. It explains why data is being shared and sets out the principles and commitments organisations will adopt when they collect, store and disclose personal information about members of the public.	
Data Warehousing technologies		
Desktop	Desktop computer and associated software	
DPA	Data Protection Act	
DSL	Technology that provides digital data transmission over the wires of a local telephone network.	
e-Forms	Software that creates forms on the Internet that allow people to send us particular information or mak	
	specific requests e.g. for a school bus pass	
ECM	Enterprise Content Management: tools and strategies allow the management of an organization's	

	unstructured information such as documents, wherever that information exists	
Ethernet	A computer networking technology used in most local area networks	
Exchange E-mail	A Microsoft application which provides electronic mail, calendaring, contacts and task management	
Flexible & Mobile Working	Technology and policies to enable employees to cut down on travel time, improve productivity and performance	
Gartner Group	Global ICT research analysts. Provide analysis of and reports on enterprise technologies.	
GIS	Geographic Information System - a system for capturing, storing, analyzing and managing data and associated attributes which are spatially referenced to the Earth	
HR	Human Resources	
ICT	Information Communication Technology	
ICT Infrastructure	The information communication and technology (equipment and software) that is involved in providing ICT services to customers.	
IM	Information Management - considers information in any format throughout its lifecycle from when it is received, created or captured until it is archived or destroyed.	
In-house resources	Employees on the councils payroll	
IPT	Internet Protocol Telephony - Is the routing of voice conversations over the Internet or through any other IP-based network.	
ISO	International Organization for Standardization	
ITIL	Information Technology Infrastructure Library - A set of concepts and techniques for managing information technology (IT) infrastructure, development, and operations	
IT solution architecture	Defines information technology solutions that can be implemented to meet business requirements whilst ensuring alignment with the Enterprise Architecture.	
LOB	Line of Business systems – a set of critical computer applications that are vital to running an organisation.	
Metrics	A system of parameters or ways of quantitative and periodic assessment of a process that is to be measured, along with the procedures to carry out such measurement and the procedures for the interpretation of the assessment in the light of previous or comparable assessments. McAfee Antivirus,	
Microsoft office	Word processor and Excel spreadsheet	
MSP	Managing Successful Programmes - a structured yet flexible framework designed to manage and control all the activities involved in managing a programme through providing advice on organisation,	

	processes, communication and ways of thinking. There is a close link between MSP and PRINCE2	
MSProject,	Microsoft application used to develop and monitor project plans.	
Oracle database	A relational database management system produced and marketed by Oracle Corporation	
Oracle e-business suite -	Financial and HR/Payroll systems	
PARIS -	Social care system, allowing several hundred users to manage social care information, payments to	
17440	foster carers and payments to care leavers across Cheshire. This has centralised records, streamlined processes and reduced multiple versions of paperwork.	
Peoples Network	High speed access to the internet available to the public, delivered by England's public libraries, and supported by lottery funding.	
PRINCE2	An internationally recognised standard methodology for managing projects	
Quality Management System	A set of policies, processes and procedures required for planning and execution of developments and	
	services in the core business area of the organisation.	
SBS Confirm	A software package that supports highways functions	
Scanning	Electronic scanning on paper documents.	
Sharepoint,	Microsoft software which provides a single, integrated location where employees can efficiently collaborate with team members, find organisational resources, search for experts and corporate information, manage information and workflow.	
SIMs	Schools Information Management software	
SOCITM	Society of Information Technology Management. Has a Local Government focus, provides information on best practise and benchmarking services	
SQL database	A relational database management system produced by Microsoft	
Technical Design Authority	A governance group that provides quality assurance for the design of ICT solutions developed in response to business requirements	
TCO	Total Cost of Ownership – a method of cost analysis	
Tif	Technology Infrastructure Forum: aims to improve practical knowledge and understanding of IT by stimulating sharing of experience between organisations.	
Wide Area Network	Wide Area Networks (WANs) are computer network that covers a broad area. They connect LANs	
	together so that users and computers in one location can communicate with users and computers in other locations.	
Workflow	A term used to describe the tasks, procedural steps, people, input and output information, and tools needed for each step in a business process	

# References

Documents to which reference is made will be acknowledged.

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